**South Carolina General Assembly**

119th Session, 2011-2012

**H. 4592**

**STATUS INFORMATION**

General Bill

Sponsors: Reps. Sandifer, Erickson, Toole, Brady, Gambrell, Bales, Whitmire, Allison, Bedingfield, G.R. Smith, Bannister, Nanney, Corbin, Clemmons, Delleney, Simrill, Horne, D.C. Moss, Frye, Hearn, Stringer, Ryan, Bowen, Harrison, Bingham, Owens, Southard, Patrick, Crosby, Edge, Herbkersman, Funderburk, Pinson, Parker, Long, Thayer, Anderson, Sottile, Hiott, Taylor, J.R. Smith, Putnam, Weeks, Hardwick, Hamilton, Murphy, V.S. Moss, Lucas, Forrester, G.M. Smith, Limehouse, Pope, Daning, Huggins, Tallon, Ballentine, Hayes, Harrell, Chumley and Hixon

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Introduced in the House on January 12, 2012

Last Amended on February 22, 2012

Rejected by the House on February 23, 2012

Summary: Unemployment compensation

**HISTORY OF LEGISLATIVE ACTIONS**

Date Body Action Description with journal page number

1/12/2012 House Introduced and read first time ([House Journal‑page 126](file:///h:\hj%20archive\2012\01-12-12.docx))

1/12/2012 House Referred to Committee on **Labor, Commerce and Industry** ([House Journal‑page 126](file:///h:\hj%20archive\2012\01-12-12.docx))

1/25/2012 House Committee report: Favorable with amendment **Labor, Commerce and Industry** ([House Journal‑page 1](file:///h:\hj%20archive\2012\01-25-12.docx))

1/25/2012 House Member(s) request name added as sponsor: Whitmire, Allison, Bedingfield, G.R.Smith, Bannister, Nanney, Corbin, Clemmons, Delleney, Simrill, Horne, D.C.Moss, Frye, Hearn, Stringer, Ryan, Bowen, Harrison, Bingham, Owens, Southard, Patrick, Crosby, Edge, Herbkersman, Funderburk, Pinson, Parker, Long, Thayer, Anderson, Sottile, Hiott, Taylor, J.R.Smith, Putnam, G.M.Smith, Weeks, Hardwick, Hamilton, Murphy, V.S.Moss, Lucas, Forrester

1/26/2012 House Member(s) request name added as sponsor: Limehouse, Pope

1/26/2012 Scrivener's error corrected

1/31/2012 House Requests for debate‑Rep(s). Cobb‑Hunter, JH Neal, Howard, Hart, Ott, Williams, Jefferson, King, Sabb, Brantley, Govan, RL Brown, Sandifer, Hosey, Clyburn, Alexander, Anderson, Stavinakis, Gilliard, Atwater, JR Brown, Weeks, Clemmons, Whitmire ([House Journal‑page 15](file:///h:\hj%20archive\2012\01-31-12.docx))

1/31/2012 House Member(s) request name added as sponsor: Daning, Huggins, Tallon, Ballentine, Hayes, Harrell, Chumley, Hixon

2/1/2012 House Debate adjourned until Tues., 02‑21‑12 ([House Journal‑page 26](file:///h:\hj%20archive\2012\02-01-12.docx))

2/22/2012 House Amended ([House Journal‑page 150](file:///h:\hj%20archive\2012\02-22-12.docx))

2/22/2012 House Read second time ([House Journal‑page 150](file:///h:\hj%20archive\2012\02-22-12.docx))

2/22/2012 House Roll call Yeas‑64 Nays‑48 ([House Journal‑page 164](file:///h:\hj%20archive\2012\02-22-12.docx))

2/23/2012 House Rejected ([House Journal‑page 66](file:///h:\hj%20archive\2012\02-23-12.docx))

2/23/2012 House Roll call Yeas‑11 Nays‑94 ([House Journal‑page 67](file:///h:\hj%20archive\2012\02-23-12.docx))

**VERSIONS OF THIS BILL**

[1/12/2012](file:///p:\pprever\2011-12\4592_20120112.docx)

[1/25/2012](file:///p:\pprever\2011-12\4592_20120125.docx)

[1/26/2012](file:///p:\pprever\2011-12\4592_20120126.docx)

[2/22/2012](file:///p:\pprever\2011-12\4592_20120222.docx)

~~Indicates Matter Stricken~~

Indicates New Matter

AMENDED

February 22, 2012

**H. 4592**

Introduced by Reps. Sandifer, Erickson, Toole, Brady, Gambrell, Bales, Whitmire, Allison, Bedingfield, G.R. Smith, Bannister, Nanney, Corbin, Clemmons, Delleney, Simrill, Horne, D.C. Moss, Frye, Hearn, Stringer, Ryan, Bowen, Harrison, Bingham, Owens, Southard, Patrick, Crosby, Edge, Herbkersman, Funderburk, Pinson, Parker, Long, Thayer, Anderson, Sottile, Hiott, Taylor, J.R. Smith, Putnam, Weeks, Hardwick, Hamilton, Murphy, V.S. Moss, Lucas, Forrester, G.M. Smith, Limehouse, Pope, Daning, Huggins, Tallon, Ballentine, Hayes, Harrell, Chumley and Hixon

S. Printed 2/22/12--H.

Read the first time January 12, 2012.

**STATEMENT OF ESTIMATED FISCAL IMPACT**

ESTIMATED FISCAL IMPACT ON GENERAL FUND EXPENDITURES:

A Cost to the General Fund (See Below)

ESTIMATED FISCAL IMPACT ON FEDERAL & OTHER FUND EXPENDITURES:

A Savings to Federal and/or Other Funds

**EXPLANATION OF IMPACT:**

Department of Employment & Workforce (DEW)

DEW indicates that there would be savings realized in the State Unemployment Compensation Trust Fund with the adoption of this bill. Amounts recovered from fraudulent overpayments represent amounts that can go back into the state or federal unemployment compensation trust funds. Amounts recovered from state unemployment insurance payments that are redeposited into the trust fund will be used to fund future benefit payments and reduce the need for further borrowing from the federal unemployment account. DEW has identified approximately $13M in potential fraud recoveries.

Department of Corrections

The department indicates that this bill will have a fiscal impact on the General Fund of the State, due to the increase in sentence length from an additional 3 years up to 10 years for violations of the new offenses. These new sentence lengths have the potential to substantially increase the number of admissions to corrections and the overall prison population. Due to the lack of substantial empirical data relating to the frequency of the crime and patterns of arrests, convictions and sentences, the agency in unable to provide an accurate estimate of what the impact will be.

Judicial Department

The department indicates that this bill will have a minimal fiscal impact on the general fund, which the agency can absorb at their current level of funding. However, should the criminal case load significantly increase due to these new offenses, then new Judges may be needed for the Court of General Sessions to handle that additional case load.

Department of Probation, Parole and Pardon Services

The department indicates that this bill will have no fiscal impact on the General Fund of the State, or on federal and/or other funds.

Attorney General’s Office

The agency has been forwarded a copy of the bill, but to date, has not submitted impact of the proposed bill.

*Approved By:*

Brenda Hart

Office of State Budget

**A** **BILL**

TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 41‑41‑45 SO AS TO PROVIDE A CIVIL PENALTY FOR VIOLATIONS OF PROHIBITIONS AGAINST MAKING FALSE STATEMENTS RELATED TO UNEMPLOYMENT COMPENSATION, TO PROVIDE FOR THE USE OF MONEY RECEIVED FROM FINES CREATED BY THIS PENALTY, AND TO PROVIDE THAT THE DIRECTOR OF THE DEPARTMENT OF EMPLOYMENT AND WORKFORCE MAY NEVERTHELESS ENTER A CERTAIN WRITTEN CONSENT AGREEMENT WITH A PERSON ALLEGED TO BE GUILTY; TO AMEND SECTION 41‑41‑10, RELATING TO OBTAINING OR INCREASING AN EMPLOYMENT SECURITY BENEFIT BY USE OF FALSE STATEMENTS OR FALSE REPRESENTATIONS, OR BY THE FAILURE TO DISCLOSE MATERIAL FACTS, SO AS TO REMOVE CIVIL PENALTIES AND TO IMPOSE CRIMINAL PENALTIES AND A REQUIREMENT OF RESTITUTION; AND TO AMEND SECTION 41‑41‑30, RELATING TO THE PREVENTION OR REDUCTION OF EMPLOYMENT SECURITY BENEFITS OR CONTRIBUTIONS BY AN EMPLOYER, SO AS TO DELETE CIVIL PENALTIES AND TO IMPOSE CRIMINAL PENALTIES.

Amend Title To Conform

Be it enacted by the General Assembly of the State of South Carolina:

SECTION 1. Chapter 29, Title 41 of the 1976 Code is amended by adding:

“Section 41‑29‑320. (A)(1) The department shall establish within it a Special Investigations Unit that must be primarily responsible for the enforcement of all laws pertaining to unemployment insurance fraud in conjunction with the Attorney General’s Office pursuant to Section 41‑27‑590.

(2) The Special Investigations Unit shall:

(a) assist in the exchange of information concerning unemployment insurance fraud among itself and governmental and local law enforcement officials; and

(b) have the authority to execute and serve search warrants, arrest warrants, administrative inspection warrants, subpoenas, and summonses.

(B) A criminal investigator of the department, while performing his duties under item (1), shall have the authority to:

(1) exercise statewide police powers;

(2) carry firearms;

(3) execute and serve search warrants, arrest warrants, subpoenas, and summonses;

(4) seize property; and

(5) make arrests without warrants for offenses committed in their presence.”

SECTION 2. Chapter 41, Title 41 of the 1976 Code is amended by adding:

“Section 41‑41‑45. (A) In addition to any criminal liability, any person who is found by a court of competent jurisdiction to have violated Section 41‑41‑10 or Section 41‑41‑30, is subject to a civil penalty for each violation as follows:

(1) a fine of not more than five thousand dollars for a first offense;

(2) a fine of not less than five thousand dollars but not more than ten thousand dollars for a second offense; and

(3) a fine of not less than ten thousand dollars but not more than fifteen thousand dollars for a third and subsequent offense.

(B) A civil penalty imposed pursuant to subsection (A) must be paid to the Director of the Unemployment Insurance Division of the Department of Employment and Workforce and must be shared, as agreed upon in writing, with Director of the Insurance Fraud Division of the Office of Attorney General for use pursuant to subsection (D). A court also may award any related court costs and reasonable attorneys’ fees to these directors.

(C) Nothing in subsections (A) and (B) may be construed to prohibit the Director of the Unemployment Insurance Division of the Department of Employment and Workforce and the person alleged to be guilty of a violation of this article from entering into a written agreement in which the person does not admit or deny the charges but consents to payment of the civil penalty. This written consent agreement may not be used in a subsequent civil or criminal proceeding relating to a violation of this article.

(D) Revenue from the civil penalties imposed pursuant to this section must be used to provide funds for the costs of enforcing and administering the provisions of this article and the Omnibus Insurance Fraud and Reporting Immunity Act.”

SECTION 3. Section 41‑41‑10 of the 1976 Code is amended to read:

“Section 41‑41‑10. (A) Whoever makes a false statement or representation knowing it to be false or who knowingly fails to disclose a material fact to obtain or to increase any benefits or other payment under Chapters 27 through 41 of this title or under an employment security or unemployment compensation law of ~~any other~~ another state, the Federal Government, or of a foreign government, either for himself or for ~~any other~~ another person, ~~shall~~ must be ~~punished by a fine of not less than twenty nor more than one hundred dollars or by imprisonment for not longer than thirty days and each such false statement or representation or failure to disclose a material fact shall constitute a separate offense~~ guilty of a:

(1) misdemeanor, for a first offense, triable in magistrates court or municipal court, notwithstanding the provisions of Sections 22‑3‑540, 22‑3‑545, 22‑3‑550, and 14‑25‑65 when the value of the money obtained or sought to be obtained is two thousand dollars or less. Upon conviction, the person must be fined not more than one thousand dollars or imprisoned not more than thirty days, or both, together with the cost of prosecution;

(2) felony, for a first offense, if the amount of the economic advantage or benefit received is two thousand dollars or more but less than ten thousand dollars. Upon conviction, the person must be fined not less than two thousand or more than ten thousand dollars or imprisoned not more than five years, or both, together with the cost of prosecution;

(3) felony, for a first offense, when the value of the money obtained or sought to be obtained is ten thousand dollars or more. Upon conviction, the person must be fined not less than five thousand dollars nor more than twenty thousand dollars, imprisoned not more than ten years, or both, together with the cost of prosecution; and

(4) felony, for a second or subsequent violation, regardless of the amount of the economic advantage or benefit received. Upon conviction, the person must be fined not less than twenty thousand dollars or more than one hundred thousand dollars or imprisoned not more than ten years, or both.

(B) The determination of the degree of an offense under subsection (A) must be measured by the total value of all money obtained or sought to be obtained by the unlawful conduct.

(C) In addition to the criminal penalties provided in subsection (A), a person convicted pursuant to the provisions of this section must be ordered by the court to make full restitution to the Department of Employment and Workforce for any economic advantage or benefit that he obtained as a result of the unlawful conduct.

(D) For the purposes of subsection (A)(4), a conviction within the previous ten years for a violation of subsection (A) or violation under an employment security or unemployment compensation law of another state, the federal government, or of a foreign government that includes similar elements to the provisions of subsection (A), constitutes a prior offense.”

SECTION 4. Section 41‑41‑30 of the 1976 Code is amended to read:

“Section 41‑41‑30. (A) Any employing unit or any officer or agent of an employing unit or any other person who makes a false statement or representation knowing it to be false or who knowingly fails to disclose a material fact to prevent or reduce the payment of benefits to any individual entitled thereto or to avoid becoming or remaining subject thereto or to avoid or reduce any contribution or other payment required from any employing unit under Chapters 27 through 41 of this title ~~shall be punished by a fine of not less than twenty nor more than one hundred dollars or by imprisonment for not longer than thirty days, and each such false statement or representation or failure to disclose a material fact shall constitute a separate offense~~ is guilty of:

(1) misdemeanor, for a first offense, triable in magistrates court or municipal court, notwithstanding the provisions of Sections 22‑3‑540, 22‑3‑545, 22‑3‑550, and 14‑25‑65 when the value of the money obtained or sought to be obtained is two thousand dollars or less. Upon conviction, the person must be fined not more than one thousand dollars or imprisoned not more than thirty days, or both, together with the cost of prosecution;

(2) felony, for a first offense, if the amount of the economic advantage or benefit received is two thousand dollars or more but less than ten thousand dollars. Upon conviction, the person must be fined not less than two thousand or more than ten thousand dollars or imprisoned not more than five years, or both, together with the cost of prosecution;

(3) felony, for a first offense, when the value of the money obtained or sought to be obtained is ten thousand dollars or more. Upon conviction, the person must be fined not less than five thousand dollars nor more than twenty thousand dollars, imprisoned not more than ten years, or both, together with the cost of prosecution; and

(4) felony, for a second or subsequent violation, regardless of the amount of the economic advantage or benefit received. Upon conviction, the person must be fined not less than twenty thousand dollars or more than one hundred thousand dollars or imprisoned not more than ten years, or both.

(B) In addition to the criminal penalties provided in subsection (A), a person convicted pursuant to the provisions of this section must be ordered by the court to make full restitution to the Department of Employment and Workforce for any economic advantage or benefit that he obtained as a result of the unlawful conduct.

(C) For the purposes of subsection (A)(4), a conviction within the previous ten years for a violation of subsection (A) or violation under an employment security or unemployment compensation law of another state, the federal government, or of a foreign government that includes similar elements to the provisions of subsection (A), constitutes a prior offense.”

SECTION 5. The repeal or amendment by this act of any law, whether temporary or permanent or civil or criminal, does not affect pending actions, rights, duties, or liabilities founded thereon, or alter, discharge, release or extinguish any penalty, forfeiture, or liability incurred under the repealed or amended law, unless the repealed or amended provision shall so expressly provide. After the effective date of this act, all laws repealed or amended by this act must be taken and treated as remaining in full force and effect for the purpose of sustaining any pending or vested right, civil action, special proceeding, criminal prosecution, or appeal existing as of the effective date of this act, and for the enforcement of rights, duties, penalties, forfeitures, and liabilities as they stood under the repealed or amended laws.

SECTION 6. Section 41‑35‑60 of the 1976 Code is amended to read:

“Section 41‑35‑60. Each eligible individual who is unemployed in any week must be paid with respect to such week a benefit in an amount equal to his weekly benefit amount less that part of the wages ~~(~~,if any~~)~~, payable to him with respect to such week which is in excess of ~~one‑fourth~~ one‑half of his weekly benefit amount. Such benefit that is not a multiple of one dollar must be computed to the next lower multiple of one dollar.”

SECTION 7. This act takes effect upon approval by the Governor.

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